

## networkfareham Board Meeting Tuesday 3 March 2009

### Item 3 Briefing Paper Hampshire Local Area Agreement

#### INTRODUCTION

1. The purpose of this report is to provide members of networkfareham's board with an update regarding the priorities included in the Hampshire Local Area Agreement (HLAA), which was agreed between Hampshire County Council and the Government Office for the South East (GOSE) in June 2008.

#### BACKGROUND

2. A Local Area Agreement (LAA) is a three-year partnership agreement aimed at tackling an area's most important problems and goals for the future. They can include up to 35 targets for improvement, plus 16 statutory education and early years targets, that are drawn from the national set of 198 indicators. They can also include other targets for improvement but these will be treated as purely local indicators.
3. LAAs for the period April 2008 to March 2011 are required by law under the Local Government and Public Involvement in Health Act 2007. In two-tier areas the upper tier council is designated as the lead authority and the Act places a duty on other statutory bodies to co-operate and have regard for the priorities when setting their priorities.
4. The Act states that each LAA will be negotiated between local partners (via the local strategic partnership) and central government (via the regional Government Office). It states that 'it is important that all partners, including the third sector and business, have an opportunity to influence the setting of local priorities'.

#### HAMPSHIRE LOCAL AREA AGREEMENT

5. The new Hampshire LAA, which was agreed by GOSE on 30 June 2008, includes 33 targets drawn from the national indicator set and 13 local targets grouped under the priority outcomes listed below. Members of the Board will note the close alignment of networkfareham's thematic partnerships (show in brackets).
  - (a) Children and young people (Children and Young People).
  - (b) Employment, skills and business support (Economic Development).
  - (c) Accessibility and transport (Environment & Transportation).
  - (d) Housing and accommodation (Housing).
  - (e) Safer communities (Community Safety).
  - (f) Health and well-being (Health and Well-being)

- (g) Environment (Environment & Transportation).
- (h) Strong communities (Community Engagement).

### **COMPREHENSIVE AREA ASSESSMENT**

6. From April 2009, the Audit Commission and six other inspectorates will review the risk of LAA outcomes not being delivered as part of the new Comprehensive Area Assessment. This will be an outcome-focused, proportionate and risk-based assessment of performance and will consist of four elements:
  - (a) An assessment of risks to outcomes being delivered in an area (including LAA targets).
  - (b) A scored organisational assessment (previously known as Use of Resources) of each public body in the area.
  - (c) An annually scored organisational assessment, previously known as the direction of travel judgement, for each local authority in the area.
  - (d) Publication of performance data for each area against the set of national indicators.

### **DEVELOPMENT OF HAMPSHIRE LAA**

7. The 2007 Act states that upper tier authorities are responsible for preparing and agreeing an LAA in two-tier areas. The Act also states that the responsible authority must involve other statutory authorities in helping to determine any target in the LAA and, in doing so, statutory authorities must co-operate with the responsible authority and have regard to the improvement plans when determining their own priorities and plans.
8. The priorities contained within the LAA have been considered when developing the proposed priorities contained within the [networkfareham](#) draft sustainable community strategy.
9. The Council's Executive approved delegated power to its Executive Leader to negotiate and agree the draft LAA on behalf of Fareham Borough Council. The Chief Executive of Hampshire County Council wrote to all partners involved in the delivery of the LAA in July 2008 informing them that it had prepared a local delivery agreement for all partners to sign. The agreement set out what is expected in terms of the duty 'to have regard' and explained that the LAA included targets for 33 selected national indicators and targets for 13 locally defined indicators. The letter went on to say that not every agency will have regard for every target and that it would be helpful to secure support in general terms for the LAA in totality. The issues of if, and how, partners can contribute towards individual targets would be developed through a range of delivery processes.
10. The Executive Leader of Fareham Borough Council felt that it would be more prudent to sign the delivery agreement and to clarify at this stage which indicators Fareham Borough Council would contribute towards. To achieve this, a schedule of all 46 targets was reviewed and the level of resource commitment was indicated on the following basis:

**High** Fareham Borough Council is a lead organisation and is required to commit resources (money and/or people) in order to achieve its share of the overall target.

**Medium** Fareham Borough Council is not a lead organisation but is required to commit resources (money and/or people) in order to enable and support the lead organisation to achieve the overall target.

**Low** Fareham Borough Council is not the lead organisation but is required to commit a small amount of resource (money and/or people) or provide information to enable and support the achievement of the overall target.

**None** Fareham Borough Council is not required to provide any resource or information to enable and support the achievement of the overall target.

11. The completed schedule of LAA targets, including Fareham Borough Council's anticipated resource commitment, is attached at Appendix A.

## **GOVERNANCE ARRANGEMENTS**

12. Statutory guidance states that it is the role of local strategic partnerships and their thematic partnerships to collectively turn the long-term vision set out in the sustainable community strategy and LAA into reality. It states that an effective approach to delivering this shared vision includes cooperation taking place through the LSP framework.
13. At the present time, the overall management of the Hampshire LAA is undertaken by the LAA Executive Group, which reports to the newly formed Hampshire Senate.
14. The Hampshire Senate is a voluntary partnership made up of the County Council leader, leaders of all 11 district councils, the Chairmen of Hampshire Police and Fire Authorities, and the Hampshire Primary Care Trust along with the Chairman of the Hampshire Association of Local Councils and representatives of the Hampshire Economic Partnership, Hampshire Strategic Partnership, Voluntary and Community Sector, the Regional Development Agency and the Armed Forces.
15. The idea of the Senate is that it should be an overarching 'Hampshire partnership' extending the voluntary collaboration already taking place in many areas. The development of such a partnership is another logical step in that direction, which offers the opportunity to rationalise some of the existing partnership arrangements. The aim of this new arrangement is to reduce the bureaucracy and the cost around many fragmented central government initiatives and enhance the collaboration between elected and non elected bodies which deliver public services in Hampshire.

16. Senate objectives include:
  - Deliver the Local Area Agreement for Hampshire
  - Bring people together to keep government as local as possible
  - Add value to, and reduce the costs of, public service through working with all the public services and partners
  - Act as a strong united voice for all of Hampshire
  - Secure extra government funding for our infrastructure needs
17. There are also existing and separate governance arrangements for the Hampshire LSP.
18. The Hampshire LAA Executive is responsible for the overall delivery of the LAA targets and individual lead officers from various partner organisations have been appointed to manage the delivery of each of the eight priority outcomes.
19. A delivery framework has been developed that describes how progress and reporting will be managed throughout the life of the Hampshire LAA. It includes details of performance management arrangements, defines roles and responsibilities, data sharing protocols and policies, and communications.

## **LOCAL AREA AGREEMENT FUNDING**

### **Area Based Grant**

20. In 2005/06 the Government introduced a Local Area Agreement Grant, into which a number of specific grant funding streams were pooled and allocated as a single grant to upper tier authorities for the purpose of supporting the achievement of their LAA targets. This rationalised the administration and monitoring that surrounded those funding streams and increased local flexibility over the use of funding. This change had no significant impact on the level of funding that Fareham Borough Council had previously received directly from the various specific funding streams.
21. From 2008/09 the Government 'significantly' increased local authorities' flexibility over the use of their mainstream resources by moving at least £4 billion into a non-ring-fenced Area Based Grant (ABG) that covers the Government's Comprehensive Spending Review (CSR) period (i.e. April 2008 to March 2011). The ABG will provide additional revenue funding to areas according to specific policy criteria. Allocations of ABG may be increased to address new policy issues arising during the CSR settlement period.
22. The ABG is allocated to single and upper tier authorities and they are free to allocate it as they see fit to support the delivery of local, regional and national priorities in their areas, including the achievement of LAA targets. An element of the ABG can be allocated to district councils. As the ABG is a non-ring-fenced general grant there is no expectation that local authorities will use the funding to support the objectives of the former specific grants.
23. At the present time, it is not clear if or how this change will impact on the level of funding allocated to Fareham Borough Council for the purpose of supporting the priorities of [networkfareham](#)'s thematic partnerships.

### **Local Area Agreement Reward Scheme**

24. In February 2008 the Government announced £340million, payable in 2011/12 and 2012/13, to fund a new LAA reward scheme. The aim of the reward scheme is to retain a strong financial incentive aimed at encouraging local innovation and ambition while providing appropriate recognition for successful delivery.
25. Reward will be calculated based on average performance across the up to 35 designated LAA improvement targets. Using data from the LAA baseline, target and actual performance a 'common currency' for each target (i.e. percentage achieved) will be calculated allowing average performance across the whole LAA to be determined.
26. There will be a minimum average score that will need to be reached before any reward is payable and all of the reward on offer will be payable if all targets have been achieved.

### **CONCLUSION**

27. This report provides members of the Panel with background information regarding Local Area Agreements and how they impact on local authority services in Hampshire.

### **RECOMMENDATION**

28. That the Board ask each thematic partnership to consider the impact of the LAA on their areas of work and to report back to the Board on how they are planning to help deliver LAA priorities.

**APPENDIX A**

Improvement Priority	National / Local Indicators	FBC Resource Commitment
<b>Theme A - Children and Young People</b>		
Improve mental and emotional health	*NI 51 Effectiveness of child and adolescent mental health (CAMHS) services DCFS DSO	Low
Tackle childhood obesity	*NI 56 Obesity among primary school age children in year 6	Medium
Reduce the number of teenage pregnancies	*NI 112 Under 18 conception rate	Low
Close the gap between the achievements and life chances of the most vulnerable children and young people (as identified in the CYPP) and the majority of Hampshire children and young people.	*NI 102 Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at key stages 2 and 4	Low
Improve the life chances of those 16-19 year olds at risk of underachievement	*NI 117 16 to 18 year olds who are not in education, training or employment (NEET)	Low
	*NI 148 care leavers in employment, education or training	None
	*NI 79 Achievement of a level 2 qualification by the age of 19	None
Improve services for children in our care and on the edge of care including the improvement of placement stability and choice	*NI 62 Stability of placements of looked after children: number of placements	None
Safeguarding children	*NI 65 Percentage of children becoming the subject of a child protection order for a second or subsequent time	Low
<b>Theme B - Employment, Skills and Business Support</b>		
Skills Levels - Improve skill levels, raising basic skills and move people up the skills ladder as measured by NVQs	*NI 163 Proportion of population aged 19-64 for males and 19-59 for females qualified to at least level 2 or higher	Low
	*NI 164 Proportion of population aged 19-64 for males and 19-59 for females qualified to at least level 3 or higher	Low

Improvement Priority	National / Local Indicators	FBC Resource Commitment
	*NI 165 Proportion of population aged 19-64 for males and 19-59 for females qualified to at least level 4 or higher	Low
Employment rate	*NI 151 Overall employment rate	Low
Business growth	(Local PI) LI B1a) Business start ups	Low
	- South Hants	
	- Basingstoke	
	- NE Hants	
	- Rural	
	(Local PI) LI B1b) Businesses per 1000 pop.	
	- South Hants	
	- Basingstoke	
	- NE Hants	
	- Rural	
Resident/ worker earnings gaps in targeted areas	(Local PI) LI B2 Gap between workplace and home based earnings	None
	Rushmoor	
	Basingstoke & Deane	
<b>Theme C - Accessibility and Transport</b>		
Highway maintenance	*NI 168 Principal roads where maintenance should be considered	Low
	*NI 169 Non principal roads where maintenance should be considered	Low
Improve road Safety and reduce casualties:	*NI 47 People killed or seriously injured in road traffic accidents	Medium
Quality of life and safety in rural villages	(Local PI) LI C1: Speed in villages (an index is being developed which will give the average speed across a sample of rural villages. The survey will be undertaken on an annual basis to give an indication of how speed has reduced).	None
Improve congestion	(Local PI) LI C2 Congestion (to be developed based on index of hot-spots - an index is being developed to measure congestion based on satellite readings from GPS systems fitted in vehicles (length of delay x no of vehicles). Options are being considered on identifying 'hot-spots').	Low

Improvement Priority	National / Local Indicators	FBC Resource Commitment
Accessibility	(Local PI) LI C3: Local accessibility.(an index is being developed which will give an indication of local accessibility. It'll be based on data from existing databases covering people with no/limited access to a car or, where there are public transport access difficulties combined with needs analysis survey)	Low
<b>Theme D - Housing and Accommodation</b>		
Affordable housing	*NI 155 Number of affordable housing delivered (gross)	High
Fuel poverty	*NI 187 Tackling fuel poverty- % people receiving income based benefits living in homes with a low energy efficiency rating	Medium
<b>Theme E - Safer Communities</b>		
Reduce Anti-Social Behaviour:	*NI 17 Perceptions of anti social behaviour	Medium
	*NI33 Arson incidents	Low
	(Local PI) LI E1: Criminal damage	High
	(Local PI): LI E2: Incidents of rowdy and inconsiderate behaviour.	Medium
Alcohol Related Public Violence	*NI 20 Assault with injury crime rate	Medium
Domestic Violence	*NI 32 Repeat incidents of domestic violence	Low
Reduce adult re-offending (PPOs)	*NI 30 Re- offending rate of prolific and priority offenders	Medium
Tackle drug related offending	*NI 38 Drug related (class A) offending rate	Low
Reduce the number of first time entrants to the Youth Justice System	*NI 111 First time entrants to the Youth Justice System aged 10-17	None
<b>Theme F - Health and Well-being</b>		
Provide information and support to older people to enable them to live independently	*NI 134 The number of emergency bed days per head of weighted population	None
	(Local Target) LI F1: People over 65 who say that they receive the information, assistance and support needed to exercise choice and control to live independently (based on national indicator	Low
Improve health and wellbeing of people in Hampshire & reduce	*NI 120 All age all cause mortality	Low

Improvement Priority	National / Local Indicators	FBC Resource Commitment
inequalities between areas of Hampshire with high and low deprivation scores		
	(Local PI) LI F2: 16+ current smoking rate prevalence	Low
	(Local PI) LI F3: Number of adults doing 30 minutes activity 5 times a week measured through a biannual Hampshire residents face to face survey conducted by Ipsos MORI (as per current LPSA2 Target 9).	Medium
Promote independent living for vulnerable people	*NI 142 Number of vulnerable people who are supported to maintain independent living	Low
Tackle alcohol abuse	(Local PI) LI F4: Alcohol harm related hospital admissions	Medium
<b>Theme G - Environment</b>		
Use material resources more efficiently.	*NI 193 Percentage of municipal waste landfilled	Low
	(Local PI) LI G1: Household waste recycled and composted	High
Mitigate progress of Climate Change.	*NI 186 Per capita reduction in CO2 emissions in the LA area	Medium
Adapt to consequences of Climate Change.	*NI 188 Planning to adapt to climate change	Medium
<b>Theme H - Strong Communities</b>		
Improve Community Engagement	*NI 6 Participation in regular volunteering	Medium
	*NI 4 % of people who feel they can influence decisions in their locality	Medium
A sustainable Third Sector	(Local PI) LI H1: Partners are working with the Hampshire Voluntary Sector Consortium with independent facilitation to define what a thriving third sector looks like and how it should be measured through either one PI or a basket of PIs and to identify data collection issues	Low
<b>Statutory Education and Early Years Targets</b>		

Improvement Priority	National / Local Indicators	FBC Resource Commitment
Education and early years	NI 72: Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal, Social and Emotional Development and Communication, Language and Literacy	None
	NI 73: Achievement at level 4 or above in both English and Maths at Key Stage 2	None
	NI 74: Achievement at level 5 or above in both English and Maths at Key Stage 3	None
	NI 75: Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths	None
	NI 83: Achievement at level 5 or above in Science at Key Stage 3	None
	NI 87: Secondary school persistent absence rate	None
	NI 92: Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	None
	NI 93: Progression by 2 levels in English between Key Stage 1 and Key Stage 2	None
	NI 94: Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	None
	NI 95: Progression by 2 levels in English between Key Stage 2 and Key Stage 3	None
	NI 96: Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3	None
	NI 97: Progression by 2 levels in English between Key Stage 3 and Key Stage 4	None
	NI 98: Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4	None
	NI 99: Looked after children reaching level 4 in English at Key Stage 2	None
NI 100: Looked after children reaching level 4 in Maths at Key Stage 2	None	

<b>Improvement Priority</b>	<b>National / Local Indicators</b>	<b>FBC Resource Commitment</b>
	NI 101: Looked after children achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)	None